POLICIES AND PRINCIPLES
of
MISSOURI STATE AGENCIES
on
FEDERAL RECREATION DEVELOPMENT

FEBRUARY 1948

RECREATION SECTION
DIVISION OF RESOURCES AND DEVELOPMENT
DEPARTMENT OF BUSINESS AND ADMINISTRATION
Jefferson City, Missouri

EXECUTIVE OFFICE
STATE OF MISSOURI
JEFFERSON CITY

PHIL M. DONNELLY
GOVERNOR

May 28, 1948

Mr. H. H. Mobley, Director
Division of Resources and Development
State Office Building
Jefferson City, Missouri

Dear Mr. Mobley:

I have examined the outline of policies and principles of Missouri State Agencies on Federal Recreational Development dated February, 1948, and approve the same.

Sincerely,

Phil M. Donnelly

Governor

DEPARTMENT OF BUSINESS AND ADMINISTRATION
MISSOURI DIVISION OF RESOURCES AND DEVELOPMENT
STATE OFFICE BUILDING
JEFFERSON CITY, MISSOURI
TELEPHONES 2619, 2619

April 6, 1948

ACTING DIRECTOR

H. H. MOBLEY
JEFFERSON CITY

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Honorable Phil M. Donnelly
Governor of Missouri
Jefferson City, Missouri

Dear Governor Donnelly:

Attached hereto is a statement of policy on the handling of federal recreation developments as they pertain to the State of Missouri. In the opinion of those who participated in this, the growing interest of the federal government in recreation has made the outline desirable as an aid to better administration.

You will note that the state agencies primarily concerned with federal projects of recreational development have worked together on this matter. Their approval of the principles is reflected in the letters enclosed at the end of the outline. It has been approved by the Resources and Development Commission.

If the statement meets with your approval, we will proceed to assist in implementing the existing cooperative effort with the several federal offices concerned.

Very truly yours,

H. H. Mobley

H. H. Mobley
Acting Director

attach.

I N D E X

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INTRODUCTION

This outline of policies and principles has been set forth as an aid to a better working relationship between the various state agencies and the several federal sub-divisions concerned with recreational development within the state. A number of federal groups are authorized to concern themselves with recreational, and recreation-related, projects at this time. Several developments are underway and others scheduled--particularly by the United States Engineer Department.

This being the case, and in consideration of the complexities of any proposed work affecting the people of Missouri, it is felt that a basis for effecting the best result is necessary.

The points presented here are in no wise meant to reflect a rigid attitude on the part of any state agency. The purpose is to indicate the policies and responsibilities on which consideration of recreational problems is generally based. The principles outlined, however, do have a base common to each other--that the State of Missouri shall be consulted by the federal government prior to the formation of any recreational plan involving the state, and shall be consulted progressively as planned developments are carried out.

The State of Missouri, as referred to herein, shall be understood to be the State Inter-Agency Recreation Committee coordinating through the Division of Resources and Development, and particularly those agencies whose responsibilities are outlined hereafter.

RESPONSIBILITIES
OF
STATE AGENCIES

1. State Park Board

   a. Provision of a comprehensive state park system

   b. Activities--primarily recreational with cooperative effort on conservation and historical programs.

   c. Positive consultation and coordination with federal agencies on formulating plans for the state's park needs.

2. Conservation Commission

   a. Conservation and regulation of game, fish, and forests.

   b. Activities--primarily the provision of basic conservation practices which affect recreational aspects of wildlife and forestry.

   c. Serve as consultant to other agencies concerned with advertising as it pertains to fish and wildlife.

   d. Positive consultation and coordination with federal agencies on formulating plans for the state's conservation needs.

3. Resources and Development Commission

   a. Coordinate the efforts of all agencies--state and federal--in formulating a state recreation plan.

   b. Cooperate with state and federal agencies in development of recreational facilities of all kinds--public and private.

   c. Assist state and federal agencies in developing recreational programs to insure best use of public facilities.

   d. Carry on a publicity and advertising program to attract residents and non-residents to both public and private facilities.

   e. Evaluate recreational benefits of flood control, river and harbor projects.

4. Division of Health

   a. Control and regulation of public health in general, and environmental sanitation in particular, in accordance with regulations of the Division of Health.

   b. Positive cooperation and coordination with federal agencies on formulating plans for public health measures.

   c. Review and approval of recreational area planning with regard to existing and potential health hazards.

   d. Evaluating and approval of effectiveness of mosquito control practices on recreational waters and areas.

5. State Highway Department

   a. Planning, construction and maintenance of all designated state highways.

   b. Planning for relocation of all state highways.

   c. Positive consultation and coordination with federal agencies on formulating plans for highways.

6. Other Agencies

   It is recognized that there are other agencies--state and local--which would have special interests in light of specific developments. Whenever any such agency should take part in a development the state agencies designated above will endeavor to secure the cooperation of the new group.

PRIORITY OF DEVELOPMENT

Acquisition, development, and administration of any public area in the State of Missouri, with public funds, should be based on the principle of giving first priority to public use.

1. Public Use - first priority should be given to public use with the possibility of operation and administration in the agency or agencies whose program and responsibility most logically apply to the type of situation under consideration.

For example: An area primarily suitable for state park purposes should be first considered from the point of view of State Park Board program and responsibilities.

Or: An area primarily suited to wildlife management should be first considered from the point of view of the Conservation Commission's program and responsibilities.

2. Commercial Use - Second priority should be given to desirable and approved commercial operations which are designed to serve the public.

3. Private Use - When other priorities have been provided for, use of an area by private groups and individuals will be given consideration.

RECOMMENDED TYPES OF FACILITIES AND ACTIVITIES

Provision for facilities and activities (on a direct management or leasehold basis) should be based on present and anticipated needs for public recreation according to the specific area involved. The principle facilities which would be considered according to priority of development should include the following:

1. Public Use

   a. Day use facilities - parkings, picnic areas, beaches, museums, sanitation and utilities, boat docks, playground equipment, trails (nature, hiking and riding).

   b. Overnight use facilities - camping sites and trailer camps.

   c. Organized group camps and youth hostels.

   d. Undeveloped (so-called "wilderness") areas - primarily for camping, hiking, picnicking, hunting and fishing.

   e. Public hunting grounds

   f. Wildlife refuges

   g. Forest management areas

2. Commercial Use

   a. Lodging and eating accommodations

   b. Boating and fishing facilities

   c. Aviation facilities

   d. Recreation and amusement facilities (horses, bicycles, moving picture houses, golf courses).

3. Private Use

   a. Club houses

   b. Residences

   c. Private docks

RECOMMENDED POLICIES OF PLANNING AND OPERATION

The operation of any public recreation area should be carried on with the idea in mind of giving the public the best possible use of the particular area - not necessarily the most intensive use. In considering planning and operating problems under this point of view a number of facts and policies should be considered:

1. The place of the area in question with respect to other public owned lands in the locality, region and state.

2. The need for specific types of development based upon:

   a. Kinds of development in neighboring areas.

   b. Present and future condition and use of the natural resources of land, forests, and waters.

3. The need for particular types of area use and program in light of population requirements.

4. The desirability of permitting as unrestricted use of an area as is possible under the plan of development agreed upon. This should include both the arrangements for the general public and the individual.

APPENDIX

TELEPHONE 874

MISSOURI CONSERVATION COMMISSION
I. T. BODE · DIRECTOR

MONROE BUILDING · JEFFERSON CITY · MISSOURI

February 18, 1948

Division of Resources and Development
State Office Building
Jefferson City, Missouri

Attention Mr. Jim Gamble

Gentlemen:

The statement of policy regarding development of recreation facilities by Federal agencies in the State of Missouri has been reviewed. Those portions of the statement pertaining to the spheres of activity of the Conservation Commission and its functions have been noted particularly.

The concepts expressed in this statement and the delineation of functions of State agencies, as indicated in the report, are in accord with the thinking of the Conservation Commission.

Very truly yours,

I. T. Bode

I. T. BODE
DIRECTOR

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E. N. MEADOR, *Vice-Chairman*
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St. Louis 15

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MISSOURI
STATE HIGHWAY DEPARTMENT

JEFFERSON CITY, MISSOURI

DEPARTMENT

C. W. BROWN, *Chief Engineer*
Jefferson City

P. H. DANIELLS, *Ass't Chief Engineer*
Jefferson City

LUE C. LOZIER, *Chief Counsel*
Jefferson City

JOHN H. ACUFF, *Secretary*
Jefferson City

GENERAL
State Agencies on Federal Recreation Development

March 2, 1948.

Mr. James F. Gamble,
Division of Resources and Development,
State Office Bldg.,
Jefferson City,
Missouri.

Dear Mr. Gamble:

Reference is made to your pamphlet dated February, 1948, setting out the policies and principles of Missouri State Agencies on Federal Recreation Development.

I have given some study to this document and wish to inform you that the subject matter meets with the approval of the State Highway Commission.

Yours very truly,

C. W. Brown

Chief Engineer.

"I am a partner in any accident."

R. M. JAMES, M. D
DIRECTOR OF HEALTH

THE DEPARTMENT OF PUBLIC HEALTH AND WELFARE
OF MISSOURI
DIVISION OF HEALTH
JEFFERSON CITY

ADDRESS ALL COMMUNICATIONS
TO THE DIVISION OF HEALTH
Section of
Environmental Sanitation

March 4, 1948

Mr. James F. Gamble
Recreation Section
Division of Resources & Development
Jefferson City, Missouri

Dear Mr. Gamble:

It is the purpose of this letter to inform you that the Policies and Principles of Missouri State Agencies on Federal Recreational Development, dated February 1948, has been reviewed in this office and this Division agrees to the principles outlined.

By the direction of R. M. James, M.D., Director, Division of Health.

Very truly yours,

W. Scott Johnson, Director
Section of
Environmental Sanitation

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PHIL M. DONNELLY, GOVERNOR
MEMBER

J. E. TAYLOR, ATTORNEY-GENERAL
MEMBER

I. T. BODE, DIRECTOR
MEMBER

STATE OF MISSOURI

STATE PARK BOARD

JEFFERSON CITY, MO.

March 13, 1948

Mr. H. H. Mobley, Acting Director
Division of Resources & Development
State Office Building
Jefferson City, Missouri

Dear Mr. Mobley:

The State Park Board has reviewed the outline of policies and principles which has been prepared for submission to federal agencies who are planning recreational work in the State of Missouri.

The section describing the responsibilities of the State Park Board has been given the official approval of the Board.

Yours very truly,

ARNER GWINN
Chief of Parks

AG:kb